

Message Text

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C O N F I D E N T I A L STATE 312332

E.O. 11652: GDS

TAGS:PFOR, CSCE, PL

SUBJECT: CSCE IMPLEMENTATION INITIATIVES: POLAND

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REF: A) WARSAW 8884; B) STATE 277230; C) STATE 302668;
D) WARSAW 8843

1. EMBASSY RECOMMENDATIONS CONTAINED REF A, AS WELL AS
DEPARTMENT SUGGESTIONS BELOW, SHOULD FORM BASIS FOR
CSCE APPROACH TO POLES WHICH RECOGNIZES RELATIVELY

POSITIVE POLISH PERFORMANCE IN CERTAIN AREAS COVERED BY FINAL ACT WHILE PRESSING FOR FURTHER PROGRESS IN AREAS IN WHICH THEY LAG. YOU SHOULD PROPOSE MEETING IN NEAR FUTURE BETWEEN SENIOR EMBASSY AND MFA OFFICIALS TO DISCUSS CSCE IMPLEMENTATION. REFERRING TO AMBASSADOR'S DECEMBER 10 MEETING WITH SPASOWSKI, YOU SHOULD INDICATE WE LOOK FORWARD TO DISCUSSING CSCE WITH SPASOWSKI WHEN HE VISITS WASHINGTON. WE WOULD ALSO BE PLEASED TO DISCUSS CSCE WITH ANY EXPERTS ON THIS SUBJECT WHO ACCOMPANY HIM OR WHO MIGHT WISH TO COME SEPARATELY AT APPROPRIATE TIME. IN MEANTIME, WE WISH TO RAISE SPECIFIC ISSUES RELATED TO CSCE IMPLEMENTATION, AND ANTICIPATE FURTHER WORKING LEVEL CONTACTS ON IMPLEMENTATION ACCORDING TO THE SITUATION. YOU SHOULD POINT OUT THAT SUCH CONTACTS CONSTITUTE

NORMAL DIPLOMATIC EXCHANGES, AND THAT THEY WILL ASSUME INCREASING IMPORTANCE AS WE APPROACH BELGRADE REVIEW MEETINGS NEXT YEAR. FYI: WE DO NOT WISH TO CONVEY IMPRESSION THAT WE WISH TO ENTER INTO ANY FORMAL NEGOTIATIONS OR "AGREEMENTS" ON IMPLEMENTATION OF THE AGREED PROVISIONS OF THE FINAL ACT. END FYI.

2. FOLLOWING ARE SPECIFIC TOPICS WHICH EMBASSY SHOULD TAKE UP WITH GOP AT MEETING:

A) FAMILY REUNIFICATION: AS STATED REF A, THIS IS MAJOR AREA OF POLISH WEAKNESS IN FULFILLING FINAL ACT COMMITMENTS, AND IS LIKELY TO RECEIVE CLOSE SCRUTINY AT BELGRADE. YOU SHOULD REMIND POLES OF ADAMSKI COMMENT TO DEPUTY ASSISTANT SECRETARY ARMITAGE IN LATE JULY IN CONFIDENTIAL

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WASHINGTON TO EFFECT THAT POLES COULD FINALLY TURN ATTENTION TO US-POLISH FAMILY REUNIFICATION ISSUES NOW THAT DIVIDED FAMILY PROBLEMS WITH FRG HAD BEEN AMELIORATED. YOU SHOULD INDICATE THAT DESPITE OUR MANY BILATERAL DISCUSSIONS, POLISH PERFORMANCE IN THIS AREA IS STILL LAGGING AND SHOULD PRESS FOR GREATER EFFORT. YOU SHOULD SUPPLEMENT ORAL PRESENTATION BY HANDING OVER TO POLES NON-PAPER CONTAINING LIST OF UNRESOLVED FAMILY REUNIFICATION CASES. ADDITIONALLY, YOU SHOULD INFORM POLES THAT POLAND'S HIGHLY RESTRICTIVE DEFINITION OF "FAMILIES" IS VIEWED BY US AS MAJOR IMPEDIMENT TO FAMILY REUNIFICATION PROGRESS. YOU SHOULD ASK THAT THEY RECONSIDER ADMINISTRATIVE REGULATIONS OR PROCEDURES BASED ON THIS DEFINITION PRIOR TO BELGRADE, AND SHOULD INDICATE THAT BROADENING OF FAMILY DEFINITION MIGHT USEFULLY BE TAKEN UP IN FURTHER TALKS ON THIS SUBJECT.

B) ECONOMIC AND COMMERCIAL INFORMATION: POLISH

PERFORMANCE IN THIS AREA IS GENERALLY GOOD AND CAN BE ACKNOWLEDGED AS SUCH. HOWEVER, YOU SHOULD REMIND POLES THAT THERE ARE STILL AREAS IN WHICH FURTHER PROGRESS COULD BE REGISTERED. PROGRESS IN THIS AREA WOULD ASSIST IN DEVELOPMENT IN US-POLISH TRADE WHICH BOTH SIDES DESIRE. YOU SHOULD CITE THE NEED FOR IMPROVEMENT IN DATA ON POLAND'S BALANCE OF PAYMENTS, PARTICULARLY THE SERVICES ACCOUNT, AND IN DATA RELATING TO REMITTANCES FROM ABROAD AND FOREIGN BORROWINGS.

C) FREEDOM OF INFORMATION: YOU SHOULD NOTE THAT WHILE POLAND IS MORE OPEN THAN SOME OF ITS NEIGHBORS TO US PUBLICATIONS, CIRCULATION OF MAJOR US NEWS PUBLICATIONS SUCH AS INTERNATIONAL HERALD TRIBUNE, TIME, AND NEWSWEEK REMAINS VERY LIMITED. ACCORDING TO OUR INFORMATION ONLY A VERY SMALL NUMBER OF THESE PUBLICATIONS ARE AVAILABLE FOR SALE IN POLAND AND DISTRIBUTION IS SEVERELY LIMITED TO POINTS OF SALE, SUCH AS HOTELS PATRONIZED LARGELY BY CONFIDENTIAL

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FOREIGN TOURISTS, WHERE AVERAGE POLE CANNOT BE EXPECTED TO SEE THEM UNDER NORMAL CIRCUMSTANCES. YOU SHOULD PRESS POLES TO TAKE STEPS PRIOR TO BELGRADE REVIEW MEETINGS NEXT YEAR TO PERMIT CIRCULATION OF GREATER VARIETY AND NUMBER OF US PUBLICATIONS IN POLAND AND THEIR AVAILABILITY AT A LARGER NUMBER OF LIBRARIES AND POINTS OF SALES.

D) CBM'S: YOU SHOULD NOTE POLISH COMPLIANCE WITH CBM PROVISION ON NOTIFICATION OF MAJOR MILITARY MANEUVERS IN NOTIFICATION OF AUGUST, 1976 EXERCISE "TARCZA-76." YOU SHOULD ALSO NOTE THAT POLES HAVE NOT ACCEPTED ANY OBSERVER INVITATIONS FROM NATO NATIONS, AND SHOULD EXPRESS THE HOPE THAT THEY WILL FIND IT POSSIBLE TO ACCEPT SUCH INVITATIONS IF EXTENDED IN 1977.

E) EXCHANGES: YOU SHOULD INDICATE THAT WE ARE GENERALLY PLEASED WITH SCOPE OF EXCHANGE PROGRAMS WITH POLAND, BUT SEE SOME AREAS WHERE FURTHER PROGRESS COULD BE REGISTERED. IN PARTICULAR, WE WOULD HOPE TO BROADEN THE FOCUS OF MANY OF OUR EXCHANGE PROGRAMS BY INCLUDING MORE PROGRAMS IN THE SOCIAL SCIENCES. WE WOULD WELCOME ANY IDEAS THE POLES HAVE IN THIS REGARD. IN ADDITION, WE BELIEVE FOLLOWING AREAS MAY BE DESERVING OF FURTHER MUTUAL CONSIDERATION:

--HOSTING SERIES OF BILATERAL SEMINARS IN FIELDS OF MUTUAL INTEREST WITH SPECIALISTS ON EACH SIDE; FIELDS TO BE EXPLORED COULD BE THEATRE, LITERATURE, CONTEMPORARY CINEMA, EDUCATION, MUSIC, ETC.

--EXCHANGES OF INFORMATION AND/OR DELEGATIONS IN SUCH FIELDS AS JOURNALISM, RADIO AND TELEVISION, LIBRARY SCIENCE.

--SCHOLAR/LECTURER EXCHANGES BETWEEN US AND POLISH
UNIVERSITIES.

WE WOULD BE GRATEFUL FOR GOP CONSIDERATION AND COMMENT ON
THESE PROPOSALS.

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3. BEGIN NOFORN FYI: THE QUESTION OF BUSINESS VISAS FOR
EASTERN EUROPEANS IS CURRENTLY BEING REVIEWED BOTH WITHIN
THE DEPARTMENT AND IN ICIS (INTERDEPARTMENTAL COMMITTEE ON
INTERNAL SECURITY). WE WILL BE IN A BETTER POSITION TO
ADDRESS YOUR PROPOSALS CONCERNING BUSINESS VISAS AFTER THIS
REVIEW HAS BEEN COMPLETED. END NOFORN FYI
ROBINSON

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